

Commercial market participants' view of financial regulatory reform

DG AGRI Commodities expert group (14 February 2014, Brussels)

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1. About CMC Europe

- CMC: major agri, energy, metal and other commercial market participants and leading derivative exchange groups
- Members trade large volumes of physical commodities and derivatives on global venues daily
- Unique voice of commodity and commodity derivative markets
- EU engagement since 2012 focussed on efficient, well regulated commodity derivative markets under EMIR, MAR, MiFID 2 / MiFIR

2. Post-crisis regulatory reform – commercial observations

- Financial crisis main concern structured products and financial derivatives
- Yet financial regulatory reform has been broad in scope commercial market participants exempted from very little
- Policy makers have not sufficiently recognised fundamentally different nature of securities v. commodity derivative markets OR physical commodity markets v. commodity derivative markets
- Unintended outcomes: less efficient physical markets → potential dramatic increase in cost of risk management & cost of physical commodities for end-users

3. EU regulatory agenda – commercial perspectives

a) Adopted legislation

EMIR

- 3 Pillars: clearing, reporting and risk management
- CMC Europe focus
 - Reporting against clearing thresholds
 - Treatment of ETDs traded on non-EU trading venues
 - Reporting, especially ETDs
 - Collateralising uncleared OTC positions
 - US v EU on scope, clearing, trading and reporting

3. EU regulatory agenda – commercial perspectives

a) Adopted legislation

CRD4/ CRR

- Implementation of Basel III framework in Union law
- CMC Europe focus
 - OFRs for commodities trading
 - General application and exemptions for investment firms
 - Temporary exemption for commodity dealers
 - → Appropriate prudential regime for commodity dealers
 - CRR scope v MiFID 2

3. EU regulatory agenda – commercial perspectives

b) Legislation in process

MAD2/ MAR

- Overhaul of existing market abuse regime
- CMC Europe focus
 - Insider dealing prohibition for commodity derivatives
 - Guidelines for Article 6(1) MAR should be developed with commercial participants and are a key concern
 - Lack of hedging exemption a risk to commercial m. participants
 - Counterparties to a commodity derivative transaction are not 'Issuers'
 - Broad liability under market manipulation provisions
 - Divergent EU and US definitions

3. EU regulatory agenda – commercial perspectives

b) Legislation in process

MiFID2/ MiFIR

- Overhaul and update of principle market legislation
- CMC Europe focus
 - Exemptions limited to dealing on own account, where activity 'ancillary'
 - Extension of scope to non-derivatives of concern given unclear scope of Annex 1, C5 – C7
 - → Wide implications for commercial market participants
 - → Increased cost of commodities for EU manufacturers and consumers

3. EU regulatory agenda – commercial perspectives

b) Legislation in process

MiFID2/ MiFIR

- Position limits regime for commodity derivatives admitted to trading and 'economically equivalent' OTC contracts
- Position reporting obligations for commodity derivatives admitted to trading and certain OTC contracts
- Open access provisions remain of concern given fragmentation of liquidity pools, dissuasive impact on product innovation

3. EU regulatory agenda – commercial perspectives

c) Early stage initiatives

BENCH

- EU legislative response to LIBOR scandal
- CMC Europe focus
 - Application to commodity price assessments
 - Additional requirements for contributors
 - Strict rules on data management
 - Reduced transparency for some physical markets
 - Unworkable third country regime

4. CMC Europe priorities in 2014

- Focus on implementation and compliance challenges for EMIR, CRR, MAR, MiFID 2, in particular –
 - Treatment of ETDs traded on non-EU trading venues
 - Margin requirements for uncleared OTC contracts
 - Implementation of Article 493(2) CRR
 - Implementation of Article 6(3) MAR
 - Implementation of Article 59 MiFID 2 and other key provisions
- Continued engagement on key proposals in legislative review

Questions and comments

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