

# The new EU regulatory framework for commodity derivatives & MiFiD II/MiFIR implementation

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DG FISMA

and finance



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#### **Presentation outline**

- Motivation for post-crisis reforms
- Commodities regulatory framework
  - MIFID II / MiFIR
  - Market Abuse Regulation (MAR)
  - Benchmarks Regulation (BMR)



# MiFID legal acts

#### COM, EP, Council

- MiFID II/MiFIR (2011-2014) = Level 1
- Entry into force on 2 July 2014 and entry into application on 3 January 2018

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• Around 90 empowerments for DA, RTS, ITS – Level 2 measures

#### **ESMA**

- ESMA technical advice Dec 2014 Delegated Acts
- ESMA draft RTS (Sept 2015)/ITS (January 2016)

#### COM EP, Council

- Delegated acts
- RTS and ITS



# The MIFID review: main objectives

- Close loopholes and achieve more efficient markets by shifting trade on to multilateral and transparent platforms in line with G20 consensus
- Improve oversight and transparency of commodity derivative markets to ensure their function for hedging and price discovery
- Ensure fair competition and efficient markets
- Updates required in light of developments in market structures and technology
- Raise investor protection in specific areas to support confidence
- Increase supervisory convergence across the single market and harmonise third country regime;
- Improve capital markets to the benefit of the real economy



### **Key achievements of MiFID II**

Scope: Transparency

**Algorithmic trading/HFT** 

**Commodities** 

**Market Structure: OTF** 

**Trading obligation for derivatives** 

**SME Growth Markets** 

**Investor protection: Quality Enhancement** 

**Inducements** 

**Safeguarding of Client assets** 



# Implications for financial markets regulators

Commodity derivatives traded mostly OTC:

- Opaque Markets
- Lack of transparency in price setting
- Lack of supervision and coordination between regulators
- High volatility
- Settlement and credit risk

Conclusions at G20 on regulatory reform of financial and commodity markets



# **Commodity Derivatives Regulatory Framework**

# Regulatory Objectives

#### Transparency

- Scope of instruments covered
- Trading on trading venues
- Position reporting
- Supervising large traders

#### Market Integrity

- Market Abuse
- Link physical and financial markets
- Position Limits
- Financial Benchmarks

#### **Prudential**

- Central Clearing
- Bilateral collateral



# MIFID Main Commodity Measures

- Increasing the scope of commodity derivatives covered by MIFID
  - Stricter delineation between financial & physical markets, inclusion of emission allowances
- Increasing the scope of commodity traders covered by authorisation requirements
  - Capture non-financial entities acting as financial entities
- Position Limit and reporting regime to enhance transparency and to combat market abuse



# Reducing exemptions for non-financial traders

- MIFID II restricts the scope of exemptions to capture non-financial companies where they act as financial ones.
- Commodity trader exemption: MIFID II does not apply to persons who:
  - Deal on own account including market making in commodity derivatives & emission allowances/derivatives (excluding persons who deal on account by executing client orders) OR
  - Provision of investment services in commodity derivatives & emission allowances/derivatives to the customers or suppliers of main business;
  - Provided that it is an ancillary activity to their main business when considered on a group basis; and
  - **Main business** is not the provision of investment services or banking services, or acting as a market-maker in relation to commodity derivatives
  - No high frequency algorithmic trading technique



# Position limits/ management/reporting

- Main features:
  - NCAs to set net position limits that any person can hold in commodity derivatives at all times
  - A EU harmonised regime: ESMA sets methodology , as enshrined in RTS and monitors implementation
  - Position-reporting obligation by category of trader
  - Additional safeguards through position management controls by trading venues
- Objectives of position limits
  - Prevent market abuse
  - Support orderly pricing and settlement conditions, including preventing market distorting positions



### **Position limits**

- Contracts within scope :
  - All exchange traded commodity derivatives
  - Economically equivalent OTC contracts
- Hedging exemption:
  - Positions held by a non-financial companies objectively measurable as reducing risks directly related to their commercial activity.
- Limits set
  - By contract, spot month non-spot month
  - At a net-basis
- Limits imposed on "persons"
  - Ultimate client concerned also if exempt under MIFID
  - Positions are aggregated at group level



# **Position reporting**

- Commitment of trader reports:
  - For exchange traded derivatives, trading venues to publically report weekly (aggregation) by categories of persons
  - For both exchange traded derivatives and OTC a complete break-down of positions held by all persons to NCAs at least daily
- Position reports to regulators:
  - Members, participants (RM, MTF) and clients (OTF) to report to the trading venues their own and end-client's position at least daily



### **EU Market abuse framework - recap**

- 1. Market Abuse Regulation (MAR) and Criminal Sanctions for Market Abuse Directive (CSMAD) applies as of July 2016
- 2. Enlarged scope (not to be confused with scope exemptions)
  - Commodity derivatives
  - Spot commodity contract
  - Benchmarks
  - Emission allowances to qualify as "financial instruments" under MiFID as of 3 January 2018



### **EU Market abuse framework - recap**

- 1. Inside information in relation to commodity derivatives (MAR Art 7(1)(b)):
  - 1) information of a precise nature,
  - 2) which has not been made public,
  - 3) relating, directly or indirectly to one or more such derivatives or relating directly to the related spot commodity contract, and
  - 4) which, if it were made public, would be likely to have a significant effect on the prices of such derivatives or related spot commodity contracts, and
  - 5) information which is <u>reasonably expected to be disclosed or is</u> <u>required to be disclosed</u> in accordance with legal or regulatory provisions at EU or national level, market rules, contract, practice or custom, on the relevant commodity derivatives markets or spot markets
- 2. ESMA Guidelines on information relating to commodity derivatives markets or related spot markets



### **EU Market abuse framework - recap**

- 3. Market manipulation examples related spot commodity contract (MAR Article 12(1)):
  - 1 entering into a transaction, placing an order to trade or any other behaviour which:
  - (i) gives, or is likely to give, <u>false or misleading signals as to the supply of</u>, <u>demand for</u>, <u>or price</u> of, a financial instrument, <u>a related spot commodity</u> <u>contract or an auctioned product based on emission allowances</u>; or
  - (ii) secures, or is likely to secure, the price of one or several financial instruments, <u>a related spot commodity contract or an auctioned product</u> based on emission allowances at an abnormal or artificial level; <u>unless</u> ... for legitimate reasons, <u>and</u> conform with an accepted market practice;

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- 4. MAR Annex I Indicators of Market Manipulation Delegated Regulation (EU) No 2016/522
- 5. Cooperation and exchange of information relating to agricultural commodities MAR Article 25(1)



# **Benchmark Regulation - recap**

- Implements international IOSCO principles
- Broad scope
- All indices used:
  - in financial instruments,
  - financial contracts or
  - for the performance of investment funds
- Authorisation and supervision
  - authorisation and supervision of administrators by national competent authorities
  - closing the regulatory gap
- In force since 30/6/2016. Applies from 1/1/2018. Transitional provisions



# **Benchmark Regulation- recap**

#### Administrator Requirements

- Organisational, governance requirements, accountability and record retention mechanisms
- Methodology and input data
- Transparency
- Monitoring of input data

#### Contributor requirements

- Code of Conduct- controls on how to input data
- Supervision for regulated entities
- Specific Sectorial requirements